

The Commission on VASAP

2017 Annual Executive Summary

January 2018



Your Doorway to Safe & Sober Driving

Introduction

The Virginia Alcohol Safety Action Program traces its roots to Fairfax County. In 1972, it became the site of one of 35 national “Alcohol Safety Action Projects” funded by the National Highway Traffic Safety Administration (NHTSA). On March 24, 1975, legislation passed by the General Assembly expanded this program statewide establishing driver education and rehabilitation programs in an effort to reduce the number of highway tragedies. In 1986, the General Assembly formed the Commission on Virginia Alcohol Safety Action Program (Commission on VASAP). This provided for the standardization of ASAP operations, thereby increasing the quality and equity of services to offenders statewide.

There are currently 24 Alcohol Safety Action Programs throughout Virginia. Every jurisdiction in the Commonwealth is covered by one of the local programs. The ASAP programs share in the responsibility with other highway safety partners to help lower the number of impaired drivers on our roadways.

Section 18.2-271.2 of the *Code of Virginia* requires the Commission on VASAP to submit to the Governor and the General Assembly an annual executive summary of the interim activity and work of the Commission. This report provides an overview of Commission on VASAP activities during 2017.

Mission

To improve highway safety by decreasing the incidence of driving under the influence of alcohol and other drugs, leading to the reduction of alcohol and drug-related fatalities and crashes.

Programs

VASAP has developed many educational programs designed to improve highway safety, providing a credible Alcohol Safety Action Program that responds to the needs of each locality in Virginia. Included among these are:

- ASAP Education Groups
- Community Service Programs
- Driver Improvement Programs
- DUI Court
- First Offender Drug Programs
- Habitual Offender Restoration Reviews
- Ignition Interlock
- Intervention Interviews
- Reckless/Aggressive Driver Programs
- Young Offender Programs

Overview of the Commission

§18.2-271.2. Commission on VASAP; purpose; membership; terms; meetings; staffing; compensation and expenses; chairman's executive summary.

A. There is hereby established in the legislative branch of state government the Commission on the Virginia Alcohol Safety Action Program (VASAP). The Commission shall administer and supervise the state system of local alcohol and safety action programs, develop and maintain operation and performance standards for local alcohol and safety action programs, and allocate funding to such programs. The Commission shall consist of 15 members that include six legislative members and nine nonlegislative citizen members. Members shall be appointed as follows: four current or former members of the House Committee for Courts of Justice, to be appointed by the Speaker of the House of Delegates; two members of the Senate Committee for Courts of Justice, to be appointed by the Senate Committee on Rules, and Elections Committee; three sitting or retired judges, one each from the circuit, general district and juvenile and domestic relations district courts, who regularly hear or heard cases involving driving under the influence and are familiar with their local alcohol safety action programs, to be appointed by the Chairman of the Committee on District Courts; two directors of local alcohol safety action programs, to be appointed by the legislative members of the Commission; one representative from the law-enforcement profession, to be appointed by the Speaker of the House and one nonlegislative citizen at large, to be appointed by the Senate Committee on Rules; one representative from the Virginia Department of Motor Vehicles whose duties are substantially related to matters to be addressed by the Commission to be appointed by the Commissioner of the Department of Motor Vehicles, and one representative from the Department of Behavioral Health and Developmental Services whose duties also substantially involve such matters, to be appointed by the Commissioner of the Department of Behavioral Health and Developmental Services. Legislative members shall serve terms coincident with their terms of office. In accordance with the staggered terms previously established, nonlegislative citizen members shall serve two-year terms. All members may be reappointed. Appointments to fill vacancies, other than by expiration of a term, shall be made for the unexpired terms. Any appointment to fill a vacancy shall be made in the same manner as the original appointment.

B. The Commission shall meet at least four times each year at such places as it may from time to time designate. A majority of the members shall constitute a quorum. The Commission shall elect a chairman and vice-chairman from among its membership. The Commission shall be empowered to establish and ensure the maintenance of minimum standards and criteria for program operations and performance, accounting, auditing, public information and administrative procedures for the various local alcohol safety action programs and shall be responsible for overseeing the administration of the statewide VASAP system. Such programs shall be certified by the Commission in accordance with procedures set forth in the Commission on VASAP Certification Manual. The Commission shall also oversee program plans, operations and performance and a system for allocating funds to cover deficits that may occur in the budgets of local programs.

C. The Commission shall appoint and employ and, at its pleasure, remove an executive director and such other persons as it may deem necessary, and determine their duties and fix their salaries or compensation.

D. The Commission shall appoint a Virginia Alcohol Safety Action Program Advisory Board to make recommendations to the Commission regarding its duties and administrative functions. The membership of such Board shall be appointed in the discretion of the Commission and include personnel from (i) local safety action programs, (ii) the State Board of Behavioral Health and Developmental Services, community service boards or behavioral health authorities and (iii) other community mental health services organizations. An assistant attorney general who provides counsel in matters relating to driving under the influence shall also be appointed to the Board.

E. Legislative members of the Commission shall receive compensation as provided in § 30-19.12. Funding for the costs of compensation of legislative members shall be provided by the Commission. All members shall be reimbursed for all reasonable and necessary expenses as provided in §§ 2.2-2813 and 2.2-2825 to be paid out of that portion of moneys paid in VASAP defendant entry fees which is forwarded to the Virginia Alcohol Safety Action Program.

F. The Chairman of the Commission on VASAP shall submit to the Governor and the General Assembly an annual executive summary of the interim activity and work of the Commission no later than the first day of each regular session of the General Assembly. The executive summary shall be submitted as provided in the procedures of the Division of Legislative Automated Systems for the processing of legislative documents and reports and shall be posted on the General Assembly's website.

Commission Members

Legislative

Delegate Jackson H. Miller, Chairman
Senator Glen H. Sturtevant, Jr.
Senator Richard H. Stuart

Delegate G.M. "Manoli" Loupassi
Delegate David J. Toscano

Judicial

Honorable Mary Jane Hall
Honorable George D. Varoutsos

Honorable Gino W. Williams

Law Enforcement

Sheriff Michael L. Wade, Vice Chairman

Department of Motor Vehicles

Mr. John L. Saunders

Non-Legislative Citizen At-large

Ms. Pat Eggleston

Behavioral Health and Developmental Services

Ms. Mellie Randall

Local Program Directors

Mr. Anthony Carmichael

Ms. Mary Read Gillispie

Commission Staff

Angela D. Coleman – Executive Director
Diane Bussée – Office Services Assistant
Rosario Carrasquillo – Executive Administrative Assistant
Shelia Crump – Payroll Manager
Sarah Deputy – Program Support Technician
Richard Foy – Field Services Specialist
John Kimbel – IT Administrator
Christopher Morris – Special Programs Coordinator
Charlene Motley – Field Services Supervisor
Richard Phillips - Ignition Interlock Technical Support Specialist
Keshana Pierce – Senior Accountant
Oscar Brinson – Legal Counsel

Commission Meeting Dates

March 17, 2017

June 9, 2017

Sept. 15, 2017

Dec. 8, 2017

Component Area Activities

In keeping with VASAP's mission to improve highway safety, the VASAP system operates within five component target areas.

Case Management/Offender Intervention

Persons referred to ASAP are monitored by case managers who screen and classify offenders to determine the most appropriate education and/or treatment services needed.

In 2017, the Commission on VASAP:

- assisted the local programs in a continuing difficult economic climate by assuming payment for education workbooks and receipt books for all 24 local programs
- provided services to 60,605 citizens of the Commonwealth
- provided on-going technical support to the local ASAPs regarding case management procedures
- provided on-going daily managerial oversight for the Tri-River ASAP
- monitored case files, to include ignition interlock, for the Alexandria ASAP and Tri-River ASAP
- continued to work with the Department of Motor Vehicles on matters related to restricted license orders, ignition interlock, ASAP compliance and policy updates
- provided administrative oversight for vendors regarding the operation of the ignition interlock program in the Commonwealth
- monitored and conducted multiple inspections of 99 ignition interlock service centers
- monitored certification compliance of newly hired ignition interlock technicians
- worked cooperatively with the VASAP Directors' Association and was an active participant in their scheduled conferences and meetings
- maintained the VASAP–DMV interface for electronic submission of ASAP program data
- attended policy board meetings for local programs
- attended the 2017 Lifesaver's Conference on March 27-28 in Charlotte, North Carolina
- attended and presented at the Annual Association of Ignition Interlock Program Administrators' (AIIPA) Conference in Richmond on May 22-24
- conducted the annual statewide VASAP Training Conference on August 28-29 in Hampton
- attended the Cardinal Project training in Richmond in preparation for transition to a new financial system
- attended scheduled meetings of the Substance Abuse Services Council
- participated as a member in the Traffic Injury Research Foundation Working Group on September 25-28

- hosted the Ignition Interlock Vendor Request for Proposal Meeting on May 25th
- hosted the Ignition Interlock Multi-State Forum in Richmond on April 24-26
- continued management of the 24-hour online payment processing system for offenders
- hosted ASAM Criteria training conducted by Train for Change, Inc. in Richmond on April 19-20 and June 22-23
- conducted the VASAP Treatment Provider Work Group in Richmond on January 10, March 21 and May 15
- conducted User Acceptance Training for the new VASAP Case Management Information System on August 4 in Richmond
- received the 2017 State Scoop 50 Award in the category of State IT Innovation of the Year for the VASAP Online Payment System
- held Strategic Planning Sessions with ASAP Directors in Richmond on December 3 and December 18
- conducted a Habitual Offender Committee Meeting on March 23 in Richmond
- held case management training meetings in Richmond on March 24, April 7, May 5, May 12, July 26, November 14 and November 21
- conducted several meetings of the VASAP Core Group for review of the new case management system
- provided onsite training of the new online payment system at local ASAP offices
- visited the headquarter offices for Draeger and Smart Start Ignition Interlock vendors, June 11–14 in Texas
- shared ignition interlock best practices with representatives charged with oversight of the South Carolina Ignition Interlock Program during their visit to the Commission on VASAP office, February 23 and 24

Adjudication

VASAP, prosecutors, and the courts work together to ensure the efficient processing of those convicted of driving under the influence and referred to VASAP for probation.

In 2017, the Commission on VASAP:

- provided brochures on teenage drinking and driving to Virginia juvenile and domestic relations courts for use in driver licensing ceremonies
- attended and presented at the Commonwealth Attorney Spring Institute on April 4 in Richmond
- attended and presented legislative updates and information on ASAP policies to judges at the Judicial Transportation Safety Conference held on August 28-31
- attended the National Association of Drug Court Professionals Conference on July 10-12 in National Harbor, Maryland
- attended Drug Court Treatment Advisory Meetings on April 27 and October 19
- hosted an informational booth at the Association of Clerks of the District Courts of Virginia annual meeting on April 4
- presented at the New Bench Training for newly appointed judges in Richmond on June 6

- attended the Bench and Bar Association Conference in Richmond on October 20
- conducted ignition interlock training for Commonwealth Attorneys on February 3 in Virginia Beach

Enforcement

VASAP enhances law enforcement efforts to reduce alcohol and other drug-related crashes by providing training to detect and apprehend those driving under the influence.

In 2017, the Commission on VASAP:

- attended the Governor's Highway Safety Association (GHSA) annual meeting in Louisville, Kentucky on September 18-21
- monitored committee meetings of the General Assembly to track the introduction and passage of DUI enforcement legislation
- provided informational materials to police departments for distribution to the public
- provided ignition interlock training to law enforcement academies statewide
- presented at the Virginia Law Enforcement Training in Virginia Beach on April 4
- attended the Virginia Highway Safety Summit in Richmond on May 17-18
- participated in, and provided data for, the evaluation of DUI Courts
- attended the Virginia Strategic Highway Safety Plan meeting on October 18
- attended the Annual Awards Ceremony for Excellence in Community Service and Public Safety on May 6
- attended the Transportation Safety Stakeholder's meeting in Richmond on July 20
- hosted representatives from the National Highway Traffic Safety Administration (NHTSA) on October 27-28
- attended an Impaired Driving Committee Meeting at DMV on June 20

Public Information/Education

VASAP helps reduce the number of impaired driving injuries and fatalities by increasing public awareness through education, and by encouraging responsible decision making. Each program conducts local public information efforts with training and support materials from the Commission on VASAP.

In 2017, the Commission on VASAP:

- developed and distributed a Commission on VASAP Holiday Statement on the dangers of drinking and driving for release to local programs during the month of December
- expanded public information efforts by sending brochures to high schools, community colleges, universities, businesses, insurance companies, career centers, law firms, law enforcement agencies, private driving schools and Virginia Welcome Centers
- responded to, and resolved, inquiries and concerns of legislators, citizens, courts, local attorneys, neighboring states, and other state agencies
- provided weekly legislative updates to local ASAPs and other stakeholders

- enhanced and updated various VASAP brochures to be used in public awareness / education efforts
- provided ignition interlock training to public defender offices
- hosted informational booth at VCU Men's Basketball games on November 3, November 17 and December 30. During the December 30th game, also provided an ignition interlock equipped vehicle for display
- provided alcohol awareness training to military and civilian personnel at Fort Lee's Kenner Army Medical Center and Soldier Support Center
- participated in the 2017 Commonwealth of Virginia Campaign
- attended the Society for Human Resource Management (SHRM) Conference, June 19-22 in New Orleans, Louisiana
- attended training sessions conducted by the Society for Human Resource Management (SHRM), September 13 to December 6
- volunteered at the Virginia Women's Monument, Voices from the Garden on December 4 in Richmond
- Updated the VASAP Records Retention Schedule with the Library of Virginia on October 12
- Attended FOIA training webinars January 4, February 8, February 17 and September 13

Evaluation/Certification

The Commission on VASAP is responsible for periodically evaluating and recertifying each ASAP to ensure that services in the communities are effective, consistent, and appropriate.

In 2017, the Commission on VASAP:

- provided oversight for the vendor conducting financial audits of the local ASAPs
- audited and reviewed the budgets of the 24 local alcohol safety action programs (ASAPs)
- successfully passed the financial audit of the Commission office without any finding of deficiencies
- reviewed local program budget amendments
- performed field visits of local ASAPs
- conducted management reviews of local programs
- attended and presented information on program operations at local policy board meetings
- maintained daily oversight of the Tri River ASAP
- conducted training for members of the VASAP certification teams on June 13 and June 15 in Richmond
- hosted policy board trainings conducted by Dr. James Burke and Ms. Linda Pierce of the L. Douglas Wilder School of Government and Public Affairs on May 16 in Richmond, June 26 in Tysons, June 27 in Charlottesville, June 28 in Blacksburg and June 30 in Virginia Beach
- performed certification site visits
- convened a meeting of stakeholders on July 20 at the Henrico County Sheriff's office to discuss the use of allowing peer recovery organizations to be certified by U.S providers with the Department of Behavioral Health and Developmental Services

2017 VASAP REFERRALS

Referrals by Age	Percentage
<16	.05%
16-25	30.39%
26-35	28.8%
36-45	17.41%
46-65	20.97%
>65	2.97%

Referrals by Curriculum	Percentage
Education	16.23%
Intensive Education	25.56%
Treatment Education	58.21%

Total referrals include DUI and ALL other VASAP services provided in 2017	60,605
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The Commission on VASAP continues to provide quality services to the citizens of the Commonwealth of Virginia without using any general fund revenues. The Commission looks forward to ongoing success in 2018 as it works cooperatively with the General Assembly and other highway safety stakeholders to reduce traffic-related injuries and fatalities.

THE COMMISSION ON
VASAP
Virginia Alcohol Safety Action Program

If you should have any questions regarding the contents of the 2017 Annual Executive Summary or any of the programs offered by the Virginia Alcohol Safety Action Program please contact:

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